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- 2 -

Attached for your information is a copy of the outline used by the Clandestine Services of CIA when requested to do so by the Services, to brief service attaches and other service personnel who are scheduled for overseas assignments. As indicated in the enclosure, this outline may be expanded or contracted as the need therefor is indicated.

SIGNED

ALLEN W. DULLES
Director

Attachment

General G. B. Erskine (Ret.)
Assistant to the Secretary of Defense
Department of Defense
Washington 25, D. C.

DIA review(s) completed.
OSD REVIEW COMPLETED

25X1

DDP/ [] 20 Dec 1955
Retyped: DDCI/ji - second page 21 Dec 1955

Distribution

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See attached for DDCI +
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- 2 -

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ALLEN W. DULLES
Director

25X1

CONCUR:

C/FI

Attachment

General G. B. Erskine (Ret.)
Assistant to the Secretary of Defense
Department of Defense
Washington 25, D. C.

C. P. Cabell

DDCI

21 Dec

DDP, 20 December 1955

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Next 2 Page(s) In Document Exempt

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P1033

ROUTING AND RECORD SHEET

INSTRUCTIONS: Officer designations should be used in the "TO" column. Under each comment a line should be drawn across sheet and each comment numbered to correspond with the number in the "TO" column. Each officer should initial (check mark insufficient) before further routing. This Routing and Record Sheet should be returned to Registry.

FROM:

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20 Dec 55

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distributed for stayback
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7-6570

OFFICE OF THE SECRETARY OF DEFENSE
WASHINGTON 25, D. C.

NOV 25 1955

Dear Mr. Dulles:

Attached is the draft of a proposed Department of Defense Directive concerning military attaches. It restates and clarifies the missions of attaches and their relationships with other U. S. elements.

So far as the relationship between attaches and other U. S. intelligence elements is concerned, the directive seeks generally to reaffirm currently accepted principles.

In this context the draft may be of interest to you, and I should therefore welcome any comments you might wish to make.

Since there is some urgency here to complete action on the paper, an early reply would be much appreciated. If it would be more convenient, the matter could be disposed of through discussion by a member of your staff with Mr. Zander of this office. His extension is 74317.

G. B. Erskine
G. B. ERSKINE
General, USMC (Ret)
Assistant to the
Secretary of Defense
(Special Operations)

Inclosure
a/s

Mr. Allen W. Dulles
Director of Central Intelligence
Washington 25, D. C.

NO CHANGE IN CLASS X
DECLASSIFIED
CLASS. CHANGED FOR TO G C
REF: NEW YORK
DATE 21/4/81

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UNCLASSIFIED RESTRICTED CONFIDENTIAL SECRET

(SENDER WILL CIRCLE CLASSIFICATION TOP AND BOTTOM)

P1014

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CENTRAL INTELLIGENCE AGENCY

OFFICIAL ROUTING SLIP

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SUSPENSE DATE

REMARKS: **REPLY BEFORE** *by 5-PM 1555-*
 For preparation of reply for DCI signature.
 Provide for DDCI concurrence. PLEASE
 EXPEDITE. (DCI has not seen.)

DRAFT

22 Nov 55

I. PURPOSE

It is the purpose of this directive to establish over-all Department of Defense policy with respect to the military services attaches and to establish uniform Department of Defense principles concerning the relationships of military services attaches with each other and with other U. S. elements in the field and in Washington.

II. BACKGROUND

The role and position of military services attaches have become obscured in varying degrees in part as a result of the establishment and growth of other types of military representation abroad. Military services attaches are the official Army, Navy, and Air Force representatives having diplomatic status on the staff of the chief of diplomatic mission to a foreign country. As such, they are normally the only diplomatically accredited military representatives of the United States in foreign countries. Their role and mission has come to be accepted in international diplomatic usage in most countries of the world. United States Armed Forces attaches antedate the military aid advisory groups, training missions, and major commands located abroad, and they may be expected to remain after these elements have accomplished their missions and departed.

The following policy reaffirms the intelligence and other functions of military services attaches, and prescribes the context in which these are to be carried out.

III. POLICY

1. Roles and Missions of Military Attaches.

Military services attaches are the principal overt collectors of information of interest to the United States on the armed

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forces and on other militarily significant characteristics of the country to which they are accredited. In certain countries, chiefly adjacent to the Iron Curtain, military service attaches' collection responsibilities extend to collection of similar information on Communist countries.

Military attaches provide the mechanism for liaison of various types between the armed forces of the United States and of foreign countries, except as otherwise provided.

The functions of collection, evaluation, and reporting of military intelligence information constitute the principal mission of military service attaches. A second mission is to serve as the official representative of the U. S. Armed Forces. This latter role becomes especially important in countries governed by military men and in addition to enhancing the position of the attache as an intelligence collector, it contributes substantially to the prestige of the U. S.

Military attaches accredited abroad have the mission, within the diplomatic community, of serving as the senior representative of service in the country to which they are accredited, except as may be otherwise provided. Exception to the foregoing occurs where a more senior officer of the same service, regardless of his formal diplomatic status, is accredited to the same foreign country.

Military service attaches serve as the military advisors of the U. S. Chief of Diplomatic Mission at the station where they serve, unless otherwise provided, as for example in the case of senior commanders whose headquarters are located at or near the

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station. As such the service attaches' duties relate chiefly to providing politico-military advice based on their knowledge of the armed forces of the country to which they are accredited.

2. Relationships of Attaches with Other U. S. Elements in the Field.

(a). U. S. Chiefs of Diplomatic Mission

As a vital source of military intelligence information required at the seat of government, the military service attache is responsive to the direct requirements of his parent service intelligence organization. His responsibility to report on all matters relating to Army, Naval and Air intelligence may not be abridged locally. Specifically the attache will report to his parent intelligence organizations on those topics for which he is responsible within the context of existing National Security Council Intelligence Directives. In his relationships with indigenous personnel and with elements of the government to which he is accredited, however, the attache must seek guidance from the chief of mission, whose determination in this respect is taken within the over-all context of U. S. interests and policies. The military service attache's primary mission of intelligence work should not be prejudiced by other locally assigned tasks.

(b). Military Aid and Advisory Groups, Training Missions.

Military aid and advisory groups, military training missions, and military service attaches have no subordination or command relationship to each other. Each is expected to cooperate with the others, and to provide all possible information helpful to

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the others in the accomplishment of their respective missions. The senior military representative in a country will be responsible for arranging for cooperation between all military elements accredited to the country in accordance with current instructions of the Secretary of Defense. He will not, however, place himself in the chain of command between the military service attache and the Chief of Diplomatic Mission or between the military service attache and his parent intelligence staff agency. Each military element will continue, within this framework of cooperation and coordination, to report through its own channels.

(c) Major Commands.

Military service attaches are not subordinate to major component commanders. The basic mission of the attache is to respond to the seat of government intelligence requirements of their respective services and of the Department of Defense. Normally component commanders intelligence requirements will be served by the appropriate service headquarters at the seat of government, but for urgent matters where timeliness is a factor they may be served directly on the appropriate service attache. Component commanders' requirements also may be served directly on the attache when so authorized by the appropriate executive agency.

(d) Lateral Liaison.

Attaches as a matter of course will facilitate optimum lateral two-way exchange of information with attaches, intelligence elements of major U. S. commands, and other intelligence elements located in the countries to which they are accredited and as appropriate in adjacent countries. Such routine lateral liaison

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will be accomplished by communications and by liaison visits. Attaches of different services accredited to the same country will normally occupy offices, close to each other and whenever practicable within the chancery.

In addition, each Service is encouraged to arrange for periodic regional attache conferences, to which representatives of major component commands and of other agencies engaged in intelligence activities as appropriate may be invited. When the need arises, joint regional attache meetings will be scheduled by mutual agreement between the Services and with Defense Department representation as appropriate.

(e) Relations with Attaches of Other Services and with Representatives of Other U. S. Intelligence Agencies.

Attaches representing different services at the same station will coordinate with each other and with local representatives of other U. S. intelligence agencies their intelligence collection activities, and they will complement each other's efforts. The allocation of work between attaches and between attaches and other intelligence elements in a foreign country should normally follow the division of responsibility as prescribed by existing interdepartmental arrangements. Such allocation at each individual post should be consistent with priority of agency interest and with the nature and extent of collection capabilities, and should result in the most efficient use of existing intelligence resources, to the advantage of all concerned.

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Except in technical matters, an officer selected and trained for attache duty is expected to have the capability of observing and reporting competently as an armed forces intelligence officer.

Intelligence activities of the service attaches, including support furnished by them to other U. S. intelligence representatives must not be such as to embarrass or prejudice the attaches' relationships with the government of the country to which they are accredited.

(f) Rules of Precedence.

The Rules of Precedence, governing the diplomatic precedence within relationships of paragraphs 2a and 2b, are set forth in Executive Order No. 9998, 14 September 1948.

3. Relationships of Attaches with Users of Intelligence in Washington.

For Army, Naval, and Air intelligence matters, attaches are subordinate to the chief of their parent service intelligence organization. They receive appropriate guidance and support from his office and they report directly thereto.

Direct and close contact should be encouraged between attaches in the field and the intelligence production research analysts in Washington. It is desired that the intermediate echelons be substantially reduced between the initial producers of intelligence information in the field and the desk officers and analysts primarily involved in using the intelligence information.

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Briefing schedules of attaches-designate should be arranged to allow as much time as possible for direct conferences with area and technical research analysts and other specialists with whom the attache will be in contact once he is on station. Where practicable, effort should be made to return attaches to Washington when reorientation is required during their tours and the intelligence agencies are encouraged to send desk research officers periodically to visit the principal attache offices with which they work.

It is desired that the service intelligence agencies simplify and sharply reduce the present complex collection guidance furnished to attaches. The Services should collaborate in the preparation of collection directives for basic intelligence so as to insure optimum development of common usage and cross-servicing. To the maximum extent practicable, technical intelligence should be collected by specially trained scientific and technical intelligence attaches and teams assigned abroad as appropriate to centrally located posts from which they may travel as necessary to accomplish collection of such intelligence. Intelligence missions assigned to line attaches should reflect requirements that can reasonably be expected to be fulfilled by the attaches in question, and there should be a continuing effort to avoid unrealistically encyclopedic requirements guides that tend to be self-defeating.

4. Personnel Selection and Training.

Compared with other assignments, military attache work requires far more than average ability for initiative and discretion. An attache must be well grounded in Army, Naval, and Air

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affairs; he should have an interest and some background in international affairs, and he should have demonstrated an ability to adapt to unfamiliar situations. Some experience in intelligence work is highly desirable.

Officers assigned to key attache posts (the 15 or 20 most critical attache positions at any given time) should normally be graduates of senior service colleges. Other attaches and assistant attaches should normally have attended the service schools appropriate to their work and seniority.

Officers selected for attache duty must have outstanding records of military service. Only those individuals with records indicating unusually high manner of performance, outstanding professional knowledge, and demonstrated tact and diplomacy and impeccable personal character will be selected.

The suitability of an officer's wife for the type of life that attache duty involves should be considered in selection of attaches, and within the limits of legal authority and availability of funds the wives of attaches-designate should be trained insofar as practicable in the customs, background, culture, and language of the country to which their husbands are accredited.

It is the policy of the Department of Defense that officers due for retirement within five years will not be assigned to attache duty, and exceptions will be made only in cases of demonstrated overriding necessity.

The military departments should seek to unify the pre-assignment training and briefing of attaches of the various

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services to the greatest extent practicable. A major portion of attache training is equally applicable to the three services. A common background of training is desirable among officers most of whom will serve in close daily contact on station. It is therefore desired that the Services initiate action looking to the ultimate consolidation of basic attache training, including such subjects as instruction in languages, security practices, intelligence organization and functions, and area background.

IV. ADMINISTRATION.

It is desired that the military departments effect the maximum practicable economies in the administration of their attache systems and they should keep this matter under constant review. To this end, they should:

- (a) Consolidate fiscal and administrative responsibilities as directed in Secretary of Defense letter dated 10 May 1954 addressed to the Secretaries of the military departments;
- (b) Arrange for fullest practicable logistical cross-servicing and common utilization of such facilities as motor vehicles, motor maintenance shops, office space and reference files; and
- (c) Reduce to the minimum the number of periodic and other administrative reports and papers required of attaches.

V. IMPLEMENTATION.

The military services will initiate measures at once to implement in an orderly and expeditious manner the policy and principles set forth in this directive. In the light of continuing Congressional interest in this subject, it is necessary that the Secretary of Defense be fully apprised of the current position with respect

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to the service attache systems. It is therefore requested that the Military Services furnish the Office of the Secretary of Defense (Special Operations) with copies of implementing directives, and instructions within 30 days, and that they provide such reports of progress in over-all implementation, *as may be required.*

With respect to implementation of policy set forth in paragraphs III 3., III 4., and IV, it is desired that the military services prepare implementing proposals, jointly wherever practicable, and that they coordinate these proposals with OSD before putting them into effect.

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7-6570/19

[Handwritten mark]

Dear General Brakins:

Thank you for referring to me the draft of a proposed Department of Defense Directive concerning military attaches, forwarded as an attachment to your letter of 25 November 1955.

I have reviewed your draft from the intelligence point of view, and believe it to be a generally sound and useful document. As one reservation, I suggest the introduction into the discussion of "Roles and Missions of Military Attaches", (Section III, para 1.), of the following statement:

DIA25X

As a second suggestion, I propose that it would be appropriate to substitute for the last paragraph of Section III, 2, c (para 6) a statement of policy substantially as follows:

"Where the service attaches are called upon to furnish support to other U.S. intelligence representatives, it is in general desirable that such support be furnished to the extent practicable. Normally, the intelligence activities of service attaches must not be such as to embarrass or prejudice the attaches' relationships with the governments of the countries to which they are accredited."

I will appreciate receiving a copy when action is completed.

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NEXT REVIEW DATE:
AUTH: HR 70-2
DATE: 2/4/81 REVIEWER:

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